Bruce G. Macdonald State Bar No. 010355 1670 E. River Road #200 Tucson, AZ 85718 Hearing Officer 6M



HEARING OFFICER OF THE SUPREME COURT OF ARIZONA BY

BEFORE A HEARING OFFICER OF THE SUPREME COURT OF ARIZONA

IN THE MATTER OF A SUSPENDED MEMBER OF THE STATE BAR OF ARIZONA,

MICHAEL J. TRULL, Bar No. 015571

Respondent.

No. 07-0645

HEARING OFFICER'S REPORT

(Bruce G. Macdonald, Hearing Officer 6M)

PROCEDURAL HISTORY

A Probable Cause Order was filed by Probable Cause Panelist, Alan P. Bayham, Jr., on August 1, 2008. A Complaint was filed by the State Bar of Arizona (hereinafter "State Bar") on September 24, 2008. The Complaint was served by mail on September 25, 2008. The case was assigned to this Hearing Officer on October 1, 2008. Respondent filed a Motion to Dismiss on October 27, 2008. The State Bar filed a Response to the Motion to Dismiss on November 17, 2008. Respondent filed a Reply to the Response to Motion to Dismiss on November 19, 2008. A telephonic hearing on the Motion to Dismiss and a telephonic Initial Case Management Conference took place on December 11, 2008. A hearing on the merits was scheduled for February 6, 2009. By Order dated December 11, 2008, the Motion to Dismiss was denied. Respondent filed an Answer on December 26, 2008. On January 7, 2009, the case was assigned to Settlement Officer 7I, Richard N. Goldsmith, for the sole purpose of facilitating a settlement of the case. On January 20, 2009, a Motion For Extension of Time Within Which To Conduct Hearing was filed by this Hearing Officer. The Disciplinary Commission granted this motion

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FINDINGS OF FACT

and extended the time within which to hold the hearing to March 23, 2009. A hearing on the

merits was scheduled for March 23, 2009. A Settlement Conference took place on March 5,

2009. The State Bar filed a Notice of Settlement on March 9, 2009. On March 19, 2009, a

Tender of Admissions and Agreement for Discipline by Consent and Joint Memorandum in

- 1. At all times relevant, Respondent was an attorney licensed to practice law in the State of Arizona, having been admitted to practice in Arizona on May 21, 1994.
- 2. At all relevant times, Respondent was a suspended member of the State Bar of Arizona, having been administratively suspended on June 18, 1998 for failure to comply with Rule 45, Ariz.R.Sup.Ct., regarding mandatory continuing legal education ("MCLE") requirements and non-payment of dues.
 - 3. Respondent holds inactive licenses in Washington and Idaho.
- 4. At all relevant times, Respondent was not legally permitted to practice law in any jurisdiction in the United States of America, and did not inform his company (employer) of this fact.
- 5. On or between June 1, 2004 and May 7, 2007, Respondent served as the director of legal services for Casey Tool and Machine (CTM), a corporation with offices in Tucson, AZ.
- 6. On or between June 1, 2004 and May 7, 2007, Respondent served as the director of legal services for Stingray Energy Systems (SES), an affiliate of CTM. He was not an employee of SES.

- 7. During the period of Respondent's suspension, in his capacity as director of legal services for CTM, he continued to practice law, including, but not limited to:
 - a. Protecting CTM's and SES's legal rights by preparing contracts, patent agreements, and settlement agreements on their behalf;
 - b. Preparing responses to subpoenas;
 - Giving advice to employees on business matters, such as patent agreements and contracts;
 - d. Negotiating a settlement between Mr. Gary Don Lupo and SES in an employment dispute; and
 - e. Engaging in any other activities consistent with being an in-house counsel for a company.
- 8. On or about April 23, 2007, Mr. Lupo filed a complaint with the State Bar of Arizona alleging Respondent engaged in the unauthorized practice of law and professional misconduct.
- 9. The State Bar sent a letter, dated September 12, 2007, to Respondent, advising him of the allegations concerning his professional misconduct. In this letter, respondent was advised that he needed to provide a response to the allegations within twenty (20) days, and was reminded that pursuant to Arizona Supreme Court Rule 53(d) and (f), he has an ethical duty to cooperate with disciplinary investigations. This letter was sent to an address that the State Bar had on file for Respondent, and it was not returned to the State Bar as undeliverable.
 - 10. Respondent did not provide a response.
- 11. The State Bar sent a second letter, dated October 3, 2007, to Respondent asking for his response within ten (10) days, to the allegations. The letter cautioned him that failure to

cooperate with a disciplinary investigation is a violation of Arizona Supreme Court Rules, and is, itself, grounds for discipline. The letter was sent to two different addresses, one of which was his address of record with membership records. The letter to his address of record was not returned to the State Bar as undeliverable.

- 12. After receiving a phone call from Respondent's wife on or about October 15, 2007, the State Bar sent a letter, dated October 17, 2007, to Respondent, granting him a 30-day extension of time to November 15, 2007, in which to respond to the allegations. This letter was sent to an address that the State Bar had on file for Respondent, but was not his address of record with membership records, and it was not returned to the State Bar as undeliverable.
- 13. Respondent sent a letter, dated November 19, 2007, to the State Bar asking for an additional two weeks from November 19, 2007, to respond to the allegations. The State Bar allowed for another extension of time to respond.
- 14. The State Bar sent a third letter dated January 17, 2008, to Respondent asking for a response to the allegations within ten days. The letter stated that the State Bar had added Rule 42 and Ariz.R.Sup.Ct. Rules, 8.1(b) and Rule 53(d) and (f), to its investigation, and cautioned Respondent that if he failed to respond to the allegations within the allotted ten days, the State Bar would likely recommend that the Probable Cause Panelist issue an order of probable cause. This letter was sent to an address that the State Bar had on file for Respondent, but was not his address on record with membership records, and it was not returned to the State Bar as undeliverable.
- 15. Respondent failed to provide any response to the allegations prior to the filing of the Complaint.

ADMISSIONS

Respondent admits that his conduct violated Rule 31 and Rule 42, Ariz.R.Sup.Ct., specifically, ER 5.5(a) and (b), 8.1(b) and Rule 53(d) and (f).

SANCTION ANALYSIS

In determining the appropriate sanction, this Hearing Officer has considered both the American Bar Association's *Standards for Imposing Lawyer Sanctions* ("Standards") and Arizona case law.

ABA Standards

The Standards are designed to promote consistency in the imposition of sanctions by identifying relevant factors that courts should consider and then applying these factors to situations where lawyers have engaged in various types of misconduct. Standards 1.3, Commentary. The Standards provide guidance with respect to an appropriate sanction in this matter. The court and commission consider the Standards a suitable guideline. In re Peasley, 208 Ariz. 27, 33, 35, 90 P.3d 764, 770, 772 (2004); In re Rivkind, 164 Ariz. 154, 157, 791 P.2d 1037, 1040 (1990). In re Kaplan, 179 Ariz. 175, 177, 877 P.2d 274, 276 (1994). In determining an appropriate sanction, both the court and the commission consider the duty violated, the lawyer's mental state, the actual or potential injury caused by the misconduct and the existence of aggravating and mitigating factors. In re Tarletz, 163 Ariz. 548, 789 P.2d 1049 (1990); ABA Standard 3.0.

Given the conduct in this matter, the most applicable *Standard* is 7.0, regarding the Duties Owed to the Profession. *Standard* 7.2 provides: "Suspension is generally appropriate when a lawyer knowingly engages in conduct that is a violation of a duty owed to the profession, and causes injury or potential injury to a client, the public, or the legal

system." The Hearing Officer acknowledges that there is no proof that Respondent's conduct caused any actual injury. The Hearing Officer does find that by knowingly engaging in the unauthorized practice of law, Respondent caused potential injury to the public.

In deciding what sanction to impose, the following aggravating and mitigating circumstances have been considered:

Aggravating Factors:

- Standard 9.22(e) (bad faith obstruction of the disciplinary proceeding): Respondent never responded to the Bar's investigation in this matter, despite repeated reminders of his obligation to do so from the Bar.
- Standard 9.22(i) (substantial experience in the practice of law): Respondent has been an Arizona attorney for nearly 15 years.

Mitigating Factors:

- Standard 9.32(a) (absence of a prior disciplinary record): Respondent has not been disciplined prior to this matter.
- Standard 9.32(b) (absence of a dishonest or selfish motive): Respondent has alleged, and the State Bar does not dispute, that he genuinely wanted to protect the legal interests of CTM and SES, and always worked toward that goal.
- Standard 9.32(g) (character and reputation): Respondent provided letters of support demonstrating his good character and reputation.
- Standard 9.32(i) (remorse): Respondent has alleged, and the State Bar does not dispute, that he is truly remorseful for his conduct. He has demonstrated this by his

willingness to waive his right to challenge jurisdiction and accept full responsibility for his conduct.

In evaluating the aggravating and mitigating factors, the Hearing Officer finds that there is no justification for varying from the presumptive sanction of a suspension.

Proportionality Review

To have an effective system of professional sanctions, there must be internal consistency, and it is appropriate to examine sanctions imposed in cases that are factually similar. *In re Shannon*, 179 Ariz. 52, 71, 876 P.2d 548, 567 (1994) (quoting *In re Wines*, 135 Ariz. 203, 207, 660 P.2d 454, 458 (1983). However, the discipline in each case must be tailored to the individual case, as neither perfection nor absolute uniformity can be achieved. *In re Riley*, 142 Ariz. 604, 615, 691 P.2d 695 (1984).

In *In re Rhees*, SB-01-0161-D (2001), Rhees entered into an agreement for discipline by consent and was suspended for four months (retroactive) and placed on 24 months probation for violations of ERs 3.3(a)(1), 3.4(c), 5.5, 8.4(c), and SCR's 51(e) and 51(k). Rhees, while suspended, remained attorney of record for eighteen clients, for whom he filed motions/pleadings and attended one hearing. Respondent further made misrepresentations to the Court, clients, and others concerning his ability to practice law. The Disciplinary Commission found a knowing mental state. Factors found in aggravation were: multiple 'offenses, *Standard* 9.22(d); and substantial experience in the practice of law, *Standard* 9.22(i). Factors found in mitigation were: absence of a prior disciplinary record, *Standard* 9.32(a); personal or emotional problems *Standard* 9.32(c); mental disability or chemical dependency including alcoholism or drug abuse, *Standard* 9.32(i); and remorse, *Standard* 9.32(l).

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In *In re Allred*, SB-98-0049-D (1998), Allred entered into an agreement for discipline by consent and was suspended for six months and one day, retroactive to February 1, 1996, for violations of ERs 3.3(a)(1), 5.5(a), and 8.4(a). Allred, while suspended for non-compliance with MCLE requirements and non-payment of dues, continued to represent the plaintiff in a superior court case. She had oral and written communications with opposing counsel on the matter, and filed pleadings on her client's behalf.

In In re Larriva, SB-96-0020-D (1997) Larriva was suspended for six months and one day and placed on one-year probation, with practice monitor and MAP terms, for violations of ERs 5.5, 8.1, and Rule 51(e), (f), (h), and (i). Larriva was suspended from practice for non-compliance with MCLE obligations on April 26, 1991. Despite knowledge of his suspension, Larriva filed a petition for an order to show cause and other related papers on behalf of a client on May 7, 1991, and appeared in court at an order to show cause hearing on behalf of that same client on July 11, 1991. Larriva then failed to respond to either of two letters sent to him by the State Bar in its 1992 investigation into pending charges filed against him by his client. The Disciplinary Commission found a knowing mental state regarding the UPL issue, and decided a suspension was the appropriate sanction. Factors found in aggravation included substantial experience in the practice of law (over 30 years.) Standard 9.22(i); prior disciplinary offenses, Standard 9.22(a); and bad faith obstruction of disciplinary proceeding, Standard 9.22(e). Factors considered in mitigation included absence of a dishonest or selfish motive, Standard 9.32(b); and full and free disclosure to a disciplinary board or cooperative attitude toward proceedings, Standard 9.32(e).

These listed cases all relate to violations of the Duties Owed to the Profession. Like Respondent, Rhees, Allred, and Larriva all knowingly engaged in the unauthorized practice of law. Larriva, like Respondent, did not comply with his obligations to participate in the Bar's investigation. Rhees, like Respondent, misled others about his ability to practice law. Larriva and Rhees had substantial experience in the practice of law considered as an aggravating factor and had absence of a dishonest or selfish motive considered as a mitigating factor.

Based on the *Standards* and case law, the Hearing Officer finds that a six-month suspension, retroactive to March 5, 2009, is within the range of appropriate sanction in this case and will serve the purposes of lawyer discipline. A retroactive suspension is proper in this matter, because the Respondent avows that he has been unemployed since October 16, 2007. Further, Respondent accepted full responsibility for his conduct at the settlement conference on March 5, 2009 and at the hearing on the agreement on March 23, 2009. Additionally, the Respondent has been suspended since 1998 and, pursuant to Rules 64 and 65, will have to go through a full reinstatement procedure to reactivate his license. Any issues concerning probation for either the summary suspension or this disciplinary suspension may be addressed if the Respondent does reinstate his license. This sanction will serve to protect the public, instill confidence in the public, deter other lawyers from similar misconduct, and maintain the integrity of the bar.

SANCTIONS

This Hearing Officer finds, that the appropriate disciplinary sanctions are as follows:

1. Respondent shall receive a six-month suspension, retroactive to March 5, 2009.

1 2. 2 3 4 5 6 7 In Re Neville, 147 Ariz. 106, 708 P.2d 1297 (1985). 8 9 of the proposed sanction. 10 11 12 13 14 15 Original filed this 17^{th} day of April, 2009, 16 17 18 Ralph Adams 19 The Law Offices of Ralph Adams 520 East Portland Street, Suite 200 20 Phoenix, AZ 85004 21 Attorney for Respondent 22 Savita Kasturi Staff Bar Counsel 23 State Bar of Arizona 4201 N. 24th Street, Suite 200 24 Phoenix, AZ 85016-6288 25 By: July Jose

Respondent shall pay costs and expenses incurred by the State Bar. In addition, Respondent shall pay costs incurred by the Disciplinary Commission, the Supreme Court of Arizona, and the Disciplinary Clerk's Office in this matter. CONCLUSION The purpose of lawyer discipline is not to punish the lawyer, but to protect the public, the profession, and the administration of justice. In Re Peasley, 208 Ariz. at 41, 90 P.3d at 778; This Hearing Officer finds that the objectives of discipline will be met by the imposition DATED this 17th day of April, 2009. Mondonald four Hearing Officer 6M with the Disciplinary Clerk of the Supreme Court of Arizona Copies of the foregoing mailed this 10th day of April, 2009, to: